

Message Text

LIMITED OFFICIAL USE

PAGE 01 GENEVA 01868 01 OF 02 181837Z

43

ACTION ACDA-10

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 ACDE-00 ERDA-05

AF-06 ARA-06 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02

NASA-01 NEA-09 NSAE-00 NSC-05 OIC-02 SP-02 PA-01

PRS-01 OES-03 SS-15 USIA-06 SAJ-01 NRC-05 /121 W

----- 105479

P R 181810Z MAR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 1466

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

AMEMBASSY WARSAW

USMISSION NATO

USMISSION USUN

USMISSION IAEA VIENNA

USDEL MBFR VIENNA

ERDA GERMANTOWN

USDEL SALT GENEVA

LIMITED OFFICIAL USE SECTION 1 OF 2 GENEVA 1868

E.O. 11652: N/A

TAGS: PARM, CCD, PO, UK

SUBJECT: CCD 659TH PLENARY MEETING, MARCH 18, 1975

DISTO:

SUMMARY: POLISH AND UK REPS MADE GENERAL STATEMENTS.

BOTH FOCUSED ON NUCLEAR ISSUES AND ENVIRONMENTAL MODI-

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 GENEVA 01868 01 OF 02 181837Z

FICATIONS. POLISH REP STATED NPT REVIEW CONFER-

ENCE SHOULD "IN NO CASE" CONTEMPLATE REVISION OF TREATY, RAISED RAPACKI PLAN IN NUCLEAR-FREE ZONE CONTEXT, AND CALLED ON CCD TO WORK OUT EARLY AGREEMENT ON ENMOD. UK REP EMPHASIZED IMPORTANCE OF REV CON, SUGGESTED SUPPLEMENTING THRESHOLD TEST BAN WITH AGREEMENT LIMITING NUMBER AS WELL AS SIZE OF NUCLEAR WEAPONS TESTS, AND RAISED NUMBER OF ANALYTIC QUESTIONS WHICH HE SAID NEEDED ANSWERING BEFORE THERE COULD BE MUCH PROGRESS TOWARD ENMOD AGREEMENT. END SUMMARY.

2. AMB WYZNER (POLAND), NOTING 30TH ANNIVERSARY OF END OF WORLD WAR II, SAW CAUSE FOR SATISFACTION THAT "PRESENT POSITIVE DEVELOPMENT OF INTERNATIONAL RELATIONS" (ESPECIALLY US-USSR DETENTE) OFFERED BETTER CHANCES FOR PROGRESS IN DISARMAMENT EFFORTS "THAN EVER BEFORE." WYZNER WAS HEARTENED BY "GOOD CHANCE" FOR SALT AGREEMENT BASED ON VLADIVOSTOK FOUNDATIONS LATER THIS YEAR, AND CALLED SOVIET-UK JOINT NON PROLIFERATION GOOD AUGURY." AT THIS JUNCTURE, SAID, CCD HAD RARE OPPORTUNITY TO CONSOLIDATE DETENTE BY TRANSLATING IT INTO MEANINGFUL DISARMAMENT AGREEMENTS. POLAND REGARDED CCD AS BEARING PRIMARY RESPONSIBILITY FOR (MULTILATERAL) DISARMAMENT NEGOTIATIONS. WYZNER QUOTED SYG'S MESSAGE AT OPENING OF CURRENT CCD SESSION: "ALTHOUGH WE HAVE HAD MANY DISAPPOINTMENTS AND ONLY LIMITED SUCCESS, WE MUST NOT GIVE UP."

2. AMONG SUBJECTS FOR CCD'S CONSIDERATION, WYZNER CALLED NUCLEAR DISARMAMENT NON-PROLIFERATION "UNQUETIONABLY THE MOST IMPORTANT." ABOVE ALL, POLAND WAS CONCERNED WITH ENSURING THAT EXISTING NON-PROLIFERATION REGIME, "AND ITS BACKBONE -- THE NPT-- IS REINFORCED AND MADE FULLY EFFECTIVE." UPCOMING NPT REV CON, WYZNER SAID, IN NO CASE SHOULD CONTEMPLATE ANY ATTEMPT AT REVISING TREATY WHICH SOV REP EARLIER IN SESSION HAD CALLED "MOST IMPORTANT INTERNATIONAL INSTRUMENT OF OUR TIME." NOTING THAT SPREAD OF REACTORS AND REPROCESSING PLANTS WOULD "INEVITABLY RESULT IN VAST QUANTITIES OF READILY AVAILABLE FISSIONABLE MATERIAL TO BREED AN EVER DEEPER FEAR THAT THIS OR THAT COUNTRY MIGHT SUDDENLY 'GO NUCLEAR'", WYZNER NEVERTHELESS PROFESSED BELIEF THAT NPT WOULD LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 GENEVA 01868 01 OF 02 181837Z

ENABLE NATIONS OF WORLD TO COPE WITH THIS NEWLY COMPLEX AND PRECARIOUS SITUATION. TREATY WOULD SUCCEED, HE SAID, PROVIDED IT WAS REINFORCED BY WIDEST POSSIBLE ADHERENCE, ESPECIALLY BY "THRESHOLD" COUNTRIES.

3. ON NFZS, WYZNER CITED "WELL KNOWN" (POLISH) INITIATIVES ON DENUCLEARIZATION OF CENTRAL EUROPE, WHICH "REGRETTABLY HAD NOT BEEN ACTED UPON OWING TO NO FAULT

OF OURS". HE SAID THAT DESPITE OBVIOUS DIFFICULTIES IT SHOULD BE POSSIBLE TO ELABORATE GENERAL PRINCIPLES AND GUIDELINES APPLICABLE TO ANY NFZ, AND THAT POLAND WAS READY TO PROVIDE EXPERT FOR NFZ STUDY. ON CTB, WYZNER SAW "TOTALLY NEGATIVE ATTITUDE OF CERTAIN NUCLEAR POWERS TOWARD LTBT AND NPT" AS MAJOR STUMBLING BLOCK DELAYING IF NOT PREVENTING SOLUTION OF QUESTION IN ONE MULTILATERAL AGREEMENT. REGARDING BAN ON UNDERGROUND TESTS, HE SAID PROGRESS HAD BEEN SLOWED FOR MANY YEARS BY "INTRANSIGENT INSISTENCE ON A VERIFICATION ON FORMULA CALLING FOR ON-SITE INSPECTION," BUT THOUGHT VERIFICATION SYSTEM ESTABLISHED ON BASIS OF CONTROL SYSTEM IN THRESHOLD TEST BAN COULD POINT TO SOLUTION OF PROBLEM.

4. ON PNES, WYZNER SAID PRACTICAL APPLICATION SEEMED TO BE STILL MATTER OF CONJECTURE, ESPECIALLY IN VIEW OF "STRINGENT ENVIRONMENT PROTECTION STANDARDS". IN DEALING WITH ARMS CONTROL IMPLICATIONS OF PNES, HE SAID, CCD MUST BEAR IN MIND THAT NPT IS "THE MAJOR SOURCE OF INTERNATIONAL LAW" ON SUCH EXPLOSIONS. COMMITTEE, HE SUGGESTED, COULD MAKE USE OF DELIBERATIONS AND FINDINGS OF NFZ EXPERTS' GROUP WHICH WOULD BE LIKELY TO COVER PNES WHILE EXAMINING "ALL ASPECTS" OF NFZS PER UNGA RES.

5. WYZNER ALSO CALLED ENMOD MATTER FOR URGENT CCD ACTION, SAYING IT WOULD BE EASIER TO REACH AGREEMENT WHEREBY "NOVEL ARMS" COULD BE "NIPPED IN BUD" IN COMPARISON TO DIFFICULTIES ENCOUNTERED IN EFFORTS TO PROSCRIBE "SOME DEEPLY ENTRENCHED AND WIDELY DEPLOYED WEAPONS." HE HOPED PROSPECT OF EARLY ENTRY INTO FORCE OF BW CONVENTION WOULD BE SIGNAL FOR "DEDICATED, EARLY AND LONG OVERDUE ACTION" WITH VIEW TO PROHIBITION OF CW, AND WELCOMED "INFORMATION THAT MEASURES HAVE NOW BEEN TAKEN TO LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 GENEVA 01868 01 OF 02 181837Z

IMPLEMENT" US-USSR SUMMIT AGREEMENT ON JOINT CCD INITIATIVE TOWARD CONVENTION ON MOST DANGEROUS, LETHAL FORMS OF CW.

6. AMB. ALLEN (UK) OPENED WITH MENTION OF BWC, CONFIRMING THAT UK HAD MET ITS OBLIGATIONS UNDER ARTICLE II; IT HAD NO BW STOCKS. HE AGREED WITH EARLIER (US) SUGGESTION THAT OTHER PARTIES MAKE SIMILAR CONFIRMATIONS OF IMPLEMENTATION, AND WELCOMED US RATIFICATION OF 1925 GENEVA PROTOCOL AS "AN IMPORTANT STEP FORWARD."

7. ALLEN SAID UK REGARDED NON-PROLIFERATION AND NPT AS (BY) FAR THE MOST URGENT SUBJECT BEFORE WORLD DISARMAMENT COMMUNITY", AND NPT REVCON AS OCCASION OF HIGHEST IMPORTANCE, AFFORDING "VITAL CHANCE" TO STRENGTHEN

AND EXTEND CONTROL OVER NUCLEAR WEAPON SPREAD. REVCON
ALLEN SAID, SHOULD PROMOTE "SENSIBLE AND FLEXIBLE
PROCESS OF MANAGEMENT", COVERING SEARCH FOR NUCLEAR
DISARMAMENT, SAFEGUARDS AND OTHER MEASURES TO ENSURE THAT
CIVIL NUCLEAR DEVELOPMENTS ARE NOT DIVERTED TO SERVE
"WEAPONS OR EXPLOSIVE PURPOSES." CONFERENCE SHOULD SEEK INTER-
NATIONAL ENVIRONMENT IN WHICH SECURITY OF ALL STATES,
ESPECIALLY NNWS, IS ENHANCED, AND EXAMINE WAYS TO MEET
DEVELOPING COUNTRIES' WISH THAT TREATY REGIME BE DEVELOP-
ED IN MANNER ENABLING THEM TO SHARE MORE FULLY IN
BENEFITS OF NUCLEAR ENERGY.

8. ABOVE CONSIDERATIONS, ALLEN SAID UNDERLAY RECENT UK-
SOVIET JOINT DECLARATION ON NON-PROLIFERATION. NOTING
THAT DECLARATION SAID PARTIES WOULD WORK FOR AGREEMENTS

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 GENEVA 01868 02 OF 02 181854Z

50

ACTION ACDA-10

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 ACDE-00 ERDA-05

AF-06 ARA-06 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02

NASA-01 NEA-09 NSAE-00 NSC-05 OIC-02 SP-02 PA-01

PRS-01 OES-03 SS-15 USIA-06 SAJ-01 NRC-05 /121 W

----- 105694

P R 181810Z MAR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 1467

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

AMEMBASSY WARSAW

USMISSION NATO

USMISSION USUN

USMISSION IAEA VIENNA

USDEL MBFR VIENNA
ERDA GERMANTOWN
USDEL SALT GENEVA

LIMITED OFFICIAL USE SECTION 2 OF 2 GENEVA 1868

LIMITING UNDERGROUND TESTS TO MINIMUM PENDING CTB,
ALLEN SAID UK GOVT WONDERED WHETHER TTb, WHICH CONTAINS
SIMILAR UNDERTAKING, COULD NOW BE "SUPPLEMENTED" BY
AGREEMENT RESTRICTING NUMBER AS WELL AS SIZE OF NUCLEAR
WEAPONS TESTS. WHILE COMPREHENSIVE BAN REMAINED BLOCKED
BY FAILURE TO REACH AGREEMENT ON "VITAL" VERIFICATION
ISSUE, IT SEEMED TO UK THAT LIMITING NUMBER OF TESTS
ALLOWED UNDER INTERIM AGREEMENT WOULD APPLY "INCREAS-
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 GENEVA 01868 02 OF 02 181854Z

INGLY POWERFUL BRAKE" AGAINST DEVELOPMENT OF NEW NUCLEAR
WAPONS SYSTEMS AND THUS REPRESENT PROGRASS TOWARD CTB.

9. ALLEN TOUCHED BRIEFLY ON NFZS, AGREEING WITH
CANADIAN REP'S PREVIOUS STATEMENT THAT IT COULD BE DIF-
FICULT FOR AD HOC GROUP'S STUDY TO IDENTIFY CRITERIA OR GUIDELINES
FOR ESTABLISHMENT OF SUCH ZONES. UK, HE SAID, WOULD FIND IT
VERY HARD TO RECOGNIZE AS NFZ ANY ARRANGEMENT
WHICH PERMITTED DEVELOPMENT AND PRODUCTION OF NUCLEAR
EXPLOSIVE DEVICES WITHIN AREA. HE THOUGHT CCD SHOULD
WAIT UNTIL SUMMER SESSION BEFORE ADDRESSING PNES, IN ORDER TO
BENEFIT FROM NPT REVCON DISCUSSIONS AND IAEA VIEWS.

10. ON NEW SUBJECTS BEFORE CCD, ALLEN DEVOTED MOST
ATTENTION TO ENMOD. HE WELCOMED SOV REP(S PREVIOUS STATE-
MENT THAT LATTER INTENDED TO EXPLAIN USSR PROPOSAL TO
COMMITTEE, SAYING UK THOUGHT EXPLANATIONS WERE INDEED
INDICATED. UK HAD SUPPORTED INITIATIVE IN UNGA, BUT WAS
CONSCIOUS OF "NEED TO IDENTIFY JUST WHAT WE ARE TRYING
TO ACHIEVE, AND REACH COMMON DEFINITIONS AND COMMON
UNDERSTANDINGS." NOTING THAT ENMOD TECHNIQUES ARE STILL
FOR THE MOST PART "IN THEIR INFANCY", ALLEN QUESTIONED JUS-
TIFICATION FOR DETAILED LIST OF SUCH ACTIVITIES APPEAR-
ING IN ARTICLE II (1) OF SOVIET DRAFT CONVENTION. UK,
HE SAID, SAW MERIT IN "STEP BY STEP APPROACH" BEGINNING
WITH BAN ON ACTIVITIES THAT ARE FEASIBLE OR "PROBABLY
FEASIBLE" AT PRESENT TIME.

1. ALLEN THEN READ OUT LIST OF QUESTIONS, "NOT IN A
CARPING SPIRIT," BUT AS ATTEMPT TO CLARIFY SOME BASIC
ISSUES:

(A) HOW TO DISTINGUISH BETWEEN METHODS OF WARFARE WHOSE

PURPOSE IS DIRECTLY TO PERVERT OR USE NATURAL PHENOMENA
AS AGENTS OF DAMAGE OR DESTRUCTION, AND THOSE WHICH MIGHT
HAVE INCIDENTAL OR TEMPORARY EFFECT OF MODIFYING
ENVIRONMENT?

(B) HOW TO DEFINE CONCEPT OF HOSTILE INTENT? (WHAT IF
EFFECTS WERE HARMFUL BUT INTENT NOT HOSTILE?)

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 GENEVA 01868 02 OF 02 181854Z

(C) HOW TO SAFEGUARD IN ENVIRONMENTAL CONTEXT INHERENT
SELF-DEFENSE RIGHTS UNDER UN CHARTER ARTICLE 51?

(D) HOW TO DEFINE SATISFACTORILY WEATHER MODIFICATION,
CLIMATE MODIFICATION AND ENVIRONMENTAL MODIFICATION,
WHEN EACH SEEMED TO MERGE INTO THE OTHERS AND BECOME
INDISTINGUISHABLE? (ALLEN REMARKED THAT WE MAY INDEED
NEED TO DRAW DISTINCTIONS).

(E) HOW TO LEAVE DEVELOPMENT OF PEACFUL ENMOD
APPLICATIONS UNIMPAIRED WHILE ENSURING THAT
SUCH DEVELOPMENT DOES NOT CARRY MILITARY POTENTIAL?

(F) WHAT ABOUT VERIFICATION? (ALLEN ADDED THAT SOME
MODIFICATION TECHNIQUES MIGHT TAKE YEARS TO HAVE EFFECT;
THEREFORE, VERIFICATION MAY BE REQUIRED TO ENSURE NOT
ONLY THAT HOSTILE ENVIRONMENTAL ACTIONS ARE NOT TAKING'
PLACE BUT THAT NO PREPARATIONS FOR SUCH ACTION ARE
TAKING PLACE).

ABOVE QUESTIONS, ALLEN CONCLUDED, WERE PUT FORWARD BECAUSE
UK CONSIDERED THAT ENMOD OFFERS PROSPECTS OF INITIATIVE
ON WHICH CCD COULD ACHIEVE SPECIFIC AND WORTHWHILE
AGREEMENT. HE AGREED WITH WYZNER THAT IT USUALLY IS
EASIER TO CONTROL ARMS DEVELOPMENT AT EARLY STAGE AND
THIS APPLIED TO NEW FIELD OF ENMOD.

12. NEXT PLENARY THURSDAY, MARCH 20. DALE

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ENMOD, NPT, COMMITTEE MEETINGS, NUCLEAR FREE ZONES, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 18 MAR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975GENEVA01868
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D750094-0449
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750341/aaaabkxi.tel
Line Count: 318
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION ACDA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 02 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 APR 2003 by KelleyW0>; APPROVED <07 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CCD 659TH PLENARY MEETING, MARCH 18, 1975 DISTO
TAGS: PARM, PO, UK, PL, CCD
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006